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18 UNITED STATES DISTRICT COURT
19 NORTHERN DISTRICT OF CALIFORNIA
20 (SAN FRANCISCO DIVISION)

21 IN RE: CATHODE RAY TUBE (CRT)
22 ANTITRUST LITIGATION

Case No. 07-5944 SC
MDL No. 1917

23 This Document Relates to:

24 ALL INDIRECT PURCHASER ACTIONS

25 *Best Buy Co., Inc., et al. v. Hitachi, Ltd., et al.,*
26 Case No. 3:11-cv-05513

27 *Best Buy Co., Inc., et al. v. Technicolor SA, et*
28 *al., Case No. 13-cv-05264*

Costco Wholesale Corp. v. Hitachi, Ltd., et al.,
Case No. 3:11-cv-06397

Interbond Corp. of America v. Hitachi, Ltd., et
al., Case No. 3:11-cv-06275

**DEFENDANTS' REPLY
MEMORANDUM IN SUPPORT
OF MOTION FOR PARTIAL
SUMMARY JUDGMENT ON
PLAINTIFFS' INDIRECT
PURCHASER CLAIMS BASED
ON FOREIGN SALES**

**ORAL ARGUMENT
REQUESTED**

Date: February 6, 2015

Time: 10:00 a.m.

Before: Hon. Samuel Conti

White & Case LLP
701 Thirteenth Street, NW
Washington, DC 20005

1 *Interbond Corp. of America v. Technicolor SA,*
2 *et al.*, Case No. 3:13-cv-05727

3 *Office Depot, Inc. v. Hitachi, Ltd., et al.*, Case
4 No. 3:11-cv-06276

5 *Office Depot, Inc. v. Technicolor SA, et al.*,
6 Case No. 3:13-cv-05726

7 *Tech Data Corp., et al. v. Hitachi, Ltd., et al.*,
8 Case No. 3:13-cv-00157

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I. INTRODUCTION

Plaintiffs' Foreign Commerce Claims, by definition, involve CRTs that were subject to an elaborate international distribution chain: they were manufactured and sold by alleged conspirators overseas; purchased and incorporated into CRT Products by independent third parties overseas; imported by independent third parties into the United States; and, finally, sold by independent third parties to Plaintiffs in the United States. Plaintiffs' Opposition raises no genuine issue of material fact because the FTAIA plainly bars these claims:

- The FTAIA limits the reach of state antitrust law to the same extent it limits federal antitrust law, as established by an unbroken line of case law. Contrary to Plaintiffs' suggestion, state antitrust law may not reach foreign transactions — and potentially wreak havoc on international relations — where federal claims are prohibited.
- The FTAIA's "import commerce exclusion" does not apply because the CRTs in the Foreign Commerce Claims were not imported by the alleged conspirators.
- The FTAIA's "domestic injury exception" does not apply because the attenuated, downstream domestic effects here do not, by any stretch, follow as an "immediate consequence" of the alleged price-fixed sale of the CRTs overseas.

All told, Plaintiffs' Foreign Commerce Claims must be stricken from this case. The Seventh Circuit's recent decision in *Motorola Mobility LLC v. AU Optronics Corp.*, No. 14-8003, 2014 WL 6678622 (7th Cir. Nov. 26, 2014), *amended by* 2015 WL 137907 (Jan. 12, 2015) — arising in what Plaintiffs concede are the "strikingly similar facts" of the parallel LCD case (Opp'n at 19) — powerfully confirms this required result. Plaintiffs' claims must be limited to those relating to CRTs that Defendants or their alleged coconspirators imported into the United States or sold in domestic U.S. commerce.

II. ARGUMENT**A. The FTAIA Applies To Plaintiffs' State Law Claims**

"A fundamental principle of the Constitution is that Congress has the power to preempt state law." *Crosby v. Nat'l Foreign Trade Council*, 530 U.S. 363, 372-73 (2000) (citations omitted); U.S. Const. art. VI, cl. 2. This is so even where Congress has not recognized or

1 contemplated that federal and state law may conflict. *Crosby*, 530 U.S. at 388. Nevertheless,
 2 Plaintiffs argue that because Congress did not expressly preempt state law in the FTAIA, or
 3 occupy the field of antitrust law generally, it must have intended to permit each state and
 4 U.S. territory to regulate foreign commerce and cartels as much as they pleased. But
 5 Plaintiffs' argument misapprehends preemption law. Every court to consider the issue has
 6 held that the FTAIA applies to state law claims and Plaintiffs are unable to identify any
 7 decision by any federal or state court adopting their view that state law applies
 8 extraterritorially beyond the reach of federal antitrust law.

9 **1. The FTAIA's Lack Of Express Preemption Is Not Determinative**

10 Plaintiffs' argument that because Congress did not expressly preempt state law in the
 11 FTAIA it must have intended not to preempt state law (Opp'n at 10-11) is incorrect because
 12 it would make express preemption determinative, discarding the well-established concepts of
 13 field and conflict preemption. *See Aguayo v. U.S. Bank*, 653 F.3d 912, 918 (9th Cir. 2011);
 14 *Crosby*, 530 U.S. at 372-73 (citations omitted) (noting that "[e]ven without an express
 15 provision for preemption," field and conflict preemption may apply). Moreover, the "failure
 16 to provide for preemption expressly may reflect nothing more than the settled character of
 17 implied preemption doctrine that courts will dependably apply." *Crosby*, 530 U.S. at 387-88.

18 Plaintiffs argue that the FTAIA does not preempt state law because Congress referred
 19 to state antitrust laws in the Export Trading Company Act of 1982 (the "Export Act") and a
 20 different act passed in 2004, but not in the FTAIA. Opp'n at 10-11. Congress's acts in 2004,
 21 however, say nothing about its intent in passing the FTAIA 22 years earlier. *See Cipollone v.*
 22 *Liggett Group, Inc.*, 505 U.S. 504, 520 (1992) ("[T]he views of a subsequent Congress form
 23 a hazardous basis for inferring the intent of an earlier one.") (quoting *United States v. Price*,
 24 361 U.S. 304, 313 (1960)). Similarly, a reference to state antitrust law in the Export Act says
 25 nothing about preemption under the FTAIA. These two acts proceeded on different
 26 legislative tracks, in separate bills, until they were combined in conference days before
 27 passage. *See H.R. Rep. No. 97-924*, at 29-30 (1982), *reprinted in* 1982 U.S.C.C.A.N. 2501,
 28 at 2513-14. Furthermore, it is illogical for Plaintiffs to argue both that the FTAIA was

1 passed solely to “encourage exports” (Opp’n at 10) and that Congress meant to “encourage
2 exports” by granting every U.S. state and territory the right to adopt antitrust laws making
3 exporters liable for conduct that Congress had expressly released from liability in the FTAIA.

4 **2. The Doctrine Of Implied Preemption Requires Applying The** 5 **FTAIA To Plaintiffs’ State Law Claims**

6 Under the doctrine of implied preemption, state law must yield where it “stands as an
7 obstacle to the accomplishment and execution of the full purposes and objectives of
8 Congress.” *Aguayo*, 653 F.3d at 918. Congress’s intent is dispositive in preemption cases
9 and is determined by reviewing a statute as a whole to identify its purposes and intended
10 effects. *Aguayo*, 653 F.3d at 918; *Chae v. SLM Corp.*, 593 F.3d 936, 943 (9th Cir. 2010).

11 Congress passed the FTAIA to create a “single, objective test” that would serve as a
12 “clear benchmark” as to the scope of U.S. antitrust laws. H.R. Rep. No. 97-686, at 3 (1982),
13 *reprinted in* 1982 U.S.C.C.A.N. 2487, 2487-88. If each state could disregard this test it
14 would frustrate Congress’s effort “to more clearly establish when antitrust liability attaches
15 to international business activities.” *Id.* at 2492. It would also frustrate the goal of reducing
16 friction with foreign nations due to the extraterritorial application of U.S. law, which had
17 caused “resentment at the apparent effort of the United States to act as the world’s
18 competition police officer.” *Motorola*, 2015 WL 137907, at *9 (internal quotations omitted).
19 Rather than advancing these goals, Plaintiffs’ position would give each state carte blanche to
20 act — and to permit private plaintiffs to act — as the “world’s competition police officer.” If
21 Plaintiffs’ position were correct, then state laws would “stand[] as an obstacle to the
22 accomplishment and execution of the full purposes and objectives of Congress.” *Aguayo*,
23 653 F.3d at 918.

24 Plaintiffs do not identify any case law or other authority supporting their theory that
25 state antitrust laws are unfettered by the FTAIA. Opp’n at 11. Conversely, Defendants have
26 cited multiple decisions holding that the FTAIA applies to state law claims and are unaware
27 of a single court that has held otherwise. Mot. at 5, 8 (citing *In re Static Random Access*
28 *Memory (SRAM) Antitrust Litig.*, No. 3:07-md-01819, 2010 WL 5477313, at *4 (N.D. Cal.

1 Dec. 31, 2010); *In re Potash Antitrust Litig.*, 667 F. Supp. 2d 907, 927 (N.D. Ill. 2009); *In re*
 2 *Intel Corp. Microproc. Antitrust Litig.*, 476 F. Supp. 2d 452, 457 (D. Del. 2007); *CSR Ltd. v.*
 3 *CIGNA Corp.*, 405 F. Supp. 2d 526, 552 (D.N.J. 2005); *Global Reins. Corp.-U.S. Branch v.*
 4 *Equitas Ltd.*, 969 N.E.2d 187, 195-96 (N.Y. 2012)); *see also In re Optical Disk Drive*
 5 *Antitrust Litig.*, No. 3:13-cv-04991, 2014 WL 3378336, at *3 n.2 (N.D. Cal. July 10, 2014).

6 Despite this unanimous authority, Plaintiffs insist that these court decisions do not
 7 “address the plain language of the FTAIA or its legislative history.” Opp’n at 11. But the
 8 “plain language” of a statute matters only for express preemption. *See Aguayo*, 653 F.3d at
 9 918. Numerous courts have analyzed the FTAIA’s legislative history in order to discern
 10 congressional intent, including a decision that Defendants cited but Plaintiffs did not address.
 11 *CSR*, 405 F. Supp. 2d at 536-37. As explained above, the FTAIA must preempt inconsistent
 12 state laws in order to prevent them from becoming an obstacle to Congress’s objectives.

13 Plaintiffs next argue that Defendants have not shown “an actual conflict” between state
 14 and foreign laws. Opp’n at 14. But if state laws may extend further than the Sherman Act, it
 15 would create the precise conflict with foreign law that Congress sought to avoid. Moreover,
 16 if it is unclear whether state antitrust laws apply extraterritorially, such ambiguity must be
 17 construed so as “to avoid unreasonable interference with the sovereign authority of other
 18 nations.” *F. Hoffmann-La Roche Ltd. v. Empagran S.A.*, 542 U.S. 155, 164 (2004).

19 Finally, state antitrust laws do not represent “exercises of traditional state policing
 20 authority” (Opp’n at 13) where foreign commerce is involved. Only Congress may “regulate
 21 Commerce with foreign Nations,” U.S. Const. art. I, § 8, cl. 3, and “[f]oreign commerce is
 22 pre-eminently a matter of national concern.” *Japan Line, Ltd. v. Cnty. of Los Angeles*, 441
 23 U.S. 434, 448 (1979)). As such, “a more extensive constitutional inquiry is required” when
 24 construing foreign commerce legislation. *Id.* at 446. And where “state regulations affect
 25 foreign commerce, additional scrutiny is necessary to determine whether the regulations
 26 ‘may impair uniformity in an area where federal uniformity is essential,’ or may implicate
 27 ‘matters of concern to the whole nation . . . such as the potential for international
 28 retaliation.’” *Pac. Nw. Venison Producers v. Smitch*, 20 F.3d 1008, 1014 (9th Cir. 1994)

(internal citations omitted). This Court should do as others have done and apply such additional scrutiny when holding that the FTAIA governs state law claims. *See, e.g., SRAM*, 2010 WL 5477313, at *4; *Intel*, 476 F. Supp. 2d at 457.

To support their argument that Congress deliberately chose not to apply the FTAIA to state law claims, Plaintiffs cite just one, inapposite case involving Congress's foreign commerce. Opp'n at 12-13 (citing *Barclays Bank PLC v. Franchise Tax Board of Cal.*, 512 U.S. 298, 327 (1994)). In *Barclays*, the Supreme Court held that Congress "implicitly has permitted the States" to use different tax reporting methods than those required by the federal government for foreign reporters. 512 U.S. at 326-27 (emphasis in original). That holding was based on Congress's repeated consideration and rejection of bills to prevent California's mandatory reporting methods from applying to foreign entities, clearly indicating its intent to tolerate this long-standing practice. *Id.* In contrast, Plaintiffs here cite nothing to show that any state has ever applied its laws to conduct that the FTAIA exempts from liability, much less that Congress often considered preempting such state laws but elected not to do so.

3. The Harmonization Of State And Federal Competition Law Strongly Suggests That The FTAIA Applies To State Laws

Plaintiffs first argue — without citation to any authority — that harmonization applies only to federal and state antitrust case law, but not to state antitrust statutes themselves. Opp'n at 12. Plaintiffs ignore, however, that harmonization provisions look to interpretations of federal law in order to ascertain what constitutes a substantive violation of state antitrust statutes. *See, e.g., Iowa Code § 553.2* (stating that Iowa and federal antitrust law are harmonized in order "to achieve uniform application of the state and federal laws prohibiting restraints of economic activity and monopolistic practices"); *CSR*, 405 F. Supp. 2d at 551-52 (holding that the FTAIA barred state law claims due to a harmonization provision).

Plaintiffs next argue that harmonization does not apply where it would override "the clear terms and intent of the state statutes at issue" (Opp'n at 12), and yet Plaintiffs are unable to identify any state antitrust statutes that, by their "clear terms and intent," apply extraterritorially beyond federal antitrust law. Plaintiffs cite Fla. Stat. § 542.31, but that

1 provision does not even apply to claims brought under Fla. Stat. § 501.201, *et seq.*, the
 2 provisions under which Plaintiffs bring suit. *See, e.g.*, IPPs’ Fourth Consol. Am. Compl. ¶
 3 282 (N.D. Cal. Jan. 10, 2013), ECF No. 1526. The only other state statute Plaintiffs cite,
 4 Minn. Stat. § 523D.66, merely “removes a defense to suit . . .; it does not create a basis for
 5 suit” where an action involves interstate or foreign commerce. *Cf. Coca-Cola Co. v. Harmar*
 6 *Bottling Co.*, 218 S.W.3d 671, 682 (Tex. 2006) (construing a nearly identical Texas statute).
 7 Of course, the FTAIA sets forth substantive elements that Plaintiffs must prove to bring their
 8 claims, *United States v. Hsiung*, 758 F.3d 1074, 1088 (9th Cir. 2014), not a defense to suit.

9 At bottom, Plaintiffs simply assume — but have not established — that state antitrust
 10 laws apply to extraterritorial conduct that Congress released from liability in the FTAIA.
 11 And Plaintiffs simply choose to ignore state court decisions holding that the FTAIA limits
 12 the reach of state antitrust law. *E.g., Global Reins.*, 969 N.E.2d at 195-96 (holding that New
 13 York law “cannot reach foreign conduct deliberately placed by Congress beyond the
 14 Sherman Act’s jurisdiction”); *Amarel v. Connell*, 248 Cal. Rptr. 276, 284 (Cal. Ct. App.
 15 1988) (holding that the FTAIA applies to California law claims).

16 **B. The FTAIA Bars Plaintiffs’ Foreign Commerce Claims**

17 Plaintiffs concede that the FTAIA “limits the applicability of the Sherman Act to
 18 nonimport trade ‘unless the domestic effects exception is met.’” Opp’n at 10 (quoting
 19 *Hsiung*, 758 F.3d at 1086); *see also Empagran*, 542 U.S. at 162-63 (noting that Congress
 20 used specific language in the FTAIA “deliberately to include commerce that did not involve
 21 American exports”). They nevertheless argue — without citing any apposite authority —
 22 that U.S. entities are automatically entitled to recover damages. Opp’n at 15 (arguing that
 23 “Defendants’ cited cases are distinguishable because all dealt with *foreign* plaintiffs”). But
 24 multiple courts have held that U.S. companies’ claims were barred by the FTAIA. *See, e.g.,*
 25 *Motorola*, 2015 WL 137907, at *1; *In re Hydrogen Peroxide Antitrust Litig.*, 702 F. Supp. 2d
 26 548 (E.D. Pa. 2010). A plaintiff’s nationality simply has no bearing on the FTAIA analysis.

27 Furthermore, the weight of authority is overwhelmingly against Plaintiffs and confirms
 28 that the Foreign Commerce Claims do not satisfy the import commerce exclusion or the

1 domestic injury exception. Just as the FTAIA prohibits suits by foreign CRT purchasers, so
2 too does it prohibit suits by downstream indirect purchasers of CRT Products.

3 **1. CRT Products Imported By Non-Conspirators Are Not Subject To**
4 **The Import Commerce Exclusion To The FTAIA**

5 The import commerce exclusion applies only to products that were directly imported by
6 conspirators. Mot. at 11-12. Plaintiffs ignore this rule and argue that where “global cartels
7 target the United States through a combination of direct and indirect import channels” and
8 sell any output into the United States, then all sales are “removed from the ambit of the
9 FTAIA.” Opp’n at 16-17. But Plaintiffs’ cited authorities do not support their position.

10 For example, Plaintiffs repeatedly cite the Seventh Circuit’s decision in *Motorola*.
11 Opp’n at 15 n.37, 16 n.39, 20 n.46, 24 n.58. Yet they fail to note the court’s holding that
12 only direct imports by conspirators satisfy the import commerce exclusion, notwithstanding
13 Motorola’s argument that the defendants targeted Motorola. *See Motorola*, 2015 WL
14 137907, at *2 (finding that Motorola imports are not import commerce because “Motorola,
15 rather than the defendants . . . imported these panels”). Circuit Judge Posner, writing for a
16 unanimous panel, held that Motorola could not recover damages for LCD panels sold abroad
17 and later imported by Motorola in finished cellphones, even though it could still recover for
18 LCD panels that had been directly imported by the defendants. *Id.* The same result should
19 apply here. Whether Defendants “targeted” Plaintiffs or the United States is irrelevant.

20 Plaintiffs also fault Defendants for advocating a “narrow interpretation of import
21 commerce” that the DOJ has not endorsed. Opp’n at 18 & n.43. But this is the exact reading
22 of import commerce adopted by the Seventh Circuit, which explicitly rejected the broad
23 targeting theory advanced by Plaintiffs here and by the plaintiff and the DOJ in *Motorola*.

24 Similarly, although Plaintiffs cite *Hsiung* to support their argument that a single import
25 transforms all foreign sales into “import commerce” (Opp’n at 16-17), they disregard its
26 actual holding. Like the Seventh Circuit, the Ninth Circuit in *Hsiung* did not treat imports by
27 non-conspirators as import commerce. Instead, it held that the import commerce exclusion
28 was satisfied only as to “transactions that are directly between the [U.S.] plaintiff purchasers

1 and the defendant cartel members,” and that because the conspirators directly imported
 2 price-fixed goods it “need not determine the outer bounds of import trade.” *Hsiung*, 758 F.3d
 3 at 1090 & n.7 (quoting *Minn-Chem, Inc. v. Agrium, Inc.*, 683 F.3d 845, 855 (7th Cir. 2012)).
 4 Moreover, the Ninth Circuit expressly declined to adopt the Third Circuit’s suggestion in
 5 *Animal Science*, in dictum, that the exclusion may be satisfied by conduct directed at U.S.
 6 imports but not involving imports by conspirators. *Hsiung*, 758 F.3d at 1090 n.7 (referring to
 7 *Animal Science Prods., Inc. v. China Minmetals Corp.*, 654 F.3d 462, 469-70 (3d Cir. 2011)).

8 Plaintiffs’ reliance on two other LCD decisions also do not help them, as they involved
 9 claims based solely on direct imports by alleged conspirators. *See* Opp’n at 16-18 & nn. 40-
 10 44; *Costco Wholesale Corp. v. AU Optronics Corp.*, No. C13-1207RAJ, 2014 WL 4718358,
 11 at *3 (W.D. Wash. Sept. 22, 2014); *In re TFT-LCD (Flat Panel) Antitrust Litig.*, MDL No.
 12 1827, 2012 WL 3763616, at *2 (N.D. Cal. Aug. 29, 2012). Similarly, *In re Vitamin C*
 13 *Antitrust Litigation* involved a motion to dismiss claims brought only by direct purchasers
 14 and the Court denied the motion because the “sales contracts provided by the parties show
 15 that defendants specifically contracted for the delivery of vitamin C to locations within the
 16 U.S.” 904 F. Supp. 2d 310, 317 (E.D.N.Y. 2012). Plaintiffs here are indirect purchasers and
 17 offer no evidence that the Defendants “specifically contracted for the delivery . . . within the
 18 U.S.” of any CRTs underlying Plaintiffs’ Foreign Commerce Claims.

19 The courts also denied motions to dismiss — not summary judgment motions — in
 20 three other cases Plaintiffs cite because the complaints alleged direct imports by conspirators.
 21 *See Fenerjian v. Nongshim Co.*, No. 3:13-cv-04115, 2014 WL 5685562, at *15 (N.D. Cal.
 22 Nov. 4, 2014) (“Plaintiffs allege that the Korean Defendants . . . imported the noodles into
 23 the United States, and sold them to plaintiffs in the United States.”); *In re Automotive Parts*
 24 *Antitrust Litig.*, No. 12-md-02311, 2014 WL 4209588, at *6-7 (E.D. Mich. Aug. 26, 2014)
 25 (conspirators allegedly engaged in the “domestic sale of the price-fixed product at issue”);
 26 *Fond du Lac Bumper Exch., Inc. v. Jui Li Enter. Co.*, 795 F. Supp. 2d 847, 850 (E.D. Wisc.
 27 2011). Furthermore, to the extent *Fond du Lac* suggests that the exclusion applies to goods
 28 not imported by conspirators, it has been abrogated by *Motorola*. 2015 WL 137907, at *2, 6.

None of these cases hold that plaintiffs may obtain damages for all purchases because some were imported by conspirators. In essence, Plaintiffs seek to bootstrap the Foreign Commerce Claims onto their direct-import claims, ignoring their burden to produce evidence from which a jury could find that *all* of their claimed damages are legally recoverable. *See, e.g., Motorola*, 2015 WL 137907 (affirming judgment as to FTAIA-barred claims); *In re SRAM*, 2010 WL 5477313, at *4 (“If Plaintiffs’ arguments were accepted, then non-justiciable claims would become justiciable simply by being combined under the rubric of a single claim.”); *Sun Microsystems Inc. v. Hynix Semiconductor Inc.*, 608 F. Supp. 2d 1166, 1184 (N.D. Cal. 2009) (agreeing with multiple courts that have severed actionable from FTAIA-barred claims). But because the Foreign Commerce Claims do not involve direct imports by alleged conspirators, the import commerce exclusion is inapplicable.

The only decision that arguably supports Plaintiffs is based on an erroneous reading of *Hsiung*, which Judge Illston interpreted as applying the exclusion where defendants “targeted” U.S. companies, even though the “defendants never actually manufactured products for importation.” *In re TFT-LCD (Flat Panel) Antitrust Litig.*, MDL No. 1827, 2014 WL 4652126, at *2 (N.D. Cal. Sept. 18, 2014). Both conclusions are incorrect. First, the Ninth Circuit held that “[t]argeting is not a legal element for import trade under the Sherman Act.” *Hsiung*, 758 F.3d at 1091. Second, it found that the exclusion applied only because the conspirators directly imported price-fixed panels. *See id.* at 1091, 1094 (“The evidence . . . demonstrated that the defendants sold hundreds of millions of dollars of price-fixed panels directly into the United States.”). (Prior to *Hsiung*, Judge Illston refused to rely on intent alone because it would lead to an indefensibly “expansive definition of ‘import’” that “would potentially sweep in much conduct excluded by the FTAIA.” *In re TFT-LCD (Flat Panel) Antitrust Litig.*, MDL No. 1827, 2010 U.S. Dist. LEXIS 65037, at *18-19 (N.D. Cal. June 28, 2010).) Moreover, Judge Illston did not distinguish between government suits and private damages suits, which require proof that all claimed damages satisfy the FTAIA.

Finally, Plaintiffs argue that “Defendants’ knowledge and intent” is an open factual issue for trial. Opp’n at 18-19. Here again, Plaintiffs’ authorities are inapposite. As noted

1 above, *Vitamin C* and *Costco* both involved direct purchasers. And Plaintiffs' citation to
 2 *Hsiung* only references defendants' intent to fix prices for panels that they *actually sold* "in
 3 the United States." 758 F.3d at 1091. For the reasons stated above, there are no open factual
 4 issues because none of the Foreign Commerce Claims involve direct imports by conspirators.

5 **2. The Domestic Injury Exception Does Not Apply To Plaintiffs'**
 6 **Foreign Commerce Claims**

7 Plaintiffs cannot establish that Defendants' conduct created "direct," "substantial" and
 8 "reasonably foreseeable" domestic effects that "give[] rise to" Plaintiffs' Foreign Commerce
 9 Claims. 15 U.S.C. § 6a. As to whether the claims involve "direct" effects, Plaintiffs argue
 10 that *United States v. LSL Biotechnologies*, 379 F.3d 672 (9th Cir. 2004), is inapplicable.
 11 Opp'n at 22-23. However, Plaintiffs admitted in a different brief filed the same day that *LSL*
 12 is "binding Ninth Circuit precedent" and that an "effect is 'direct' where it 'follows as an
 13 immediate consequence of the defendant's activity.'" See DAPs' & IPPs' Opp'n at 4 (N.D.
 14 Cal. Dec. 23, 2014), ECF No. 3272-3 (quoting *LSL*, 379 F.3d at 680). Per *LSL*, the effect
 15 must proceed "from one point to another in time or space without deviation or interruption,"
 16 and cannot "depend[] on . . . uncertain intervening developments." 379 F.3d at 680-81. The
 17 Ninth Circuit has since affirmed this standard, *Hsiung*, 758 F.3d at 1094, even though other
 18 circuits have adopted a "less stringent" test: the "reasonably proximate causal nexus." See
 19 *Lotes Co. v. Hon Hai Precision Indus. Co.*, 753 F.3d 395, 410-11 (2d Cir. 2014). Under the
 20 "immediate consequence" standard, Plaintiffs' Foreign Commerce Claims fail.

21 All of the Foreign Commerce Claims are necessarily based on *indirect* effects of the
 22 alleged cartel, including the pricing decisions of all firms between Defendants and Plaintiffs
 23 in the distribution chain. Mot. at 13-16. Therefore, any effect on IPPs depends on the
 24 independent pricing decisions of DAPs and upstream firms. In turn, any effect on DAPs
 25 depends on the independent pricing decisions of upstream firms and the DAPs' own pricing
 26 decisions. Plaintiffs cannot dispute that such upstream third parties — at least one of which
 27 was always located abroad with respect to the Foreign Commerce Claims — made
 28 independent, intervening decisions about (1) whether to modify CRTs they purchased, re-sell

1 them or use them to manufacture products, (2) how long to hold them in inventory, (3) how
 2 much to charge for CRT Products given market conditions, overhead costs, the costs of other
 3 components, and other relevant pricing factors, and (4) where to sell CRT Products
 4 (including whether to sell any containing Defendant-made CRTs in the United States) given
 5 market realities, the firms' strategic focus, shipping costs, tariffs, anti-dumping duties and
 6 other trade barriers or incentives. "[I]t is difficult to assess the impact of a price increase at
 7 one level of distribution on prices and profits at a subsequent level." *Motorola*, 2015 WL
 8 137907, at *5. Such difficulties only multiply as links are added to the chain.

9 Similarly, even at the final step involving sales to IPPs, Plaintiffs do not dispute that
 10 CRT Product price changes are dependent on numerous non-cost factors. Mot. at 14-16. Nor
 11 do they deny that any effect necessarily depended on "uncertain intervening" decisions by
 12 multiple upstream firms. *LSL*, 379 F.3d at 680-81. Instead, Plaintiffs attempt to collapse the
 13 distinct elements of the domestic injury exception into a single test and point to "relevant
 14 factors" that courts allegedly consider when analyzing the exception. Opp'n at 19-22. As
 15 shown below, these factors are insufficient to bring Plaintiffs' Foreign Commerce Claims
 16 within the exception and there is no genuine issue of material fact.

17 **First**, Plaintiffs assert that "direct injury can proceed through various layers of
 18 production and distribution," citing the Second Circuit's decision in *Lotes*, 753 F.3d at 412-
 19 13. Opp'n at 21 & n.55. But *Lotes* adopted a "less stringent approach" than the Ninth
 20 Circuit, 753 F.3d at 410, and this Court is of course bound to follow the Ninth Circuit. Under
 21 *Lotes*' "reasonably proximate causal nexus" test — which Plaintiffs' Foreign Commerce
 22 Claims would not satisfy — the focus is on whether a plaintiff's "injury was a *natural* or
 23 *probable consequence* of the [conduct]." *Id.* at 412 (emphasis added) ("proximate causation
 24 is a notoriously slippery doctrine"). In contrast, the Ninth Circuit's "*immediate*
 25 *consequence*" standard focuses narrowly on a single factor — the spatial and temporal
 26 separation between the defendant's conduct and the relevant effect." *Id.* (emphasis added).
 27 The district court in *Lotes* applied the immediate consequence test and dismissed the
 28 plaintiff's claims because they involved allegations that components were price-fixed and

1 sold abroad, then assembled into finished products by third parties that later imported them.
2 *See id.* at 410, 412. The same result compels summary judgment as to Plaintiffs’ Foreign
3 Commerce Claims here, where the immediate consequence test is the standard.

4 **Second**, Plaintiffs point to three decisions in the LCD actions, arguing that they show
5 that foreign component price-fixing has a “direct, substantial and foreseeable” effect on U.S.
6 finished product prices. Opp’n at 19-20 & nn. 46, 49. As explained above, however, *Costco*
7 involved only direct imports. And *Motorola* merely assumed that such effects existed, but
8 still found that Motorola could not prove that these effects gave rise to its antitrust claims.
9 2015 WL 137907, at *3. Of note, the Seventh Circuit also applied a more relaxed standard
10 than the Ninth Circuit, yet found that component price-fixing has a “less direct” effect than
11 where a cartel fixes the price of a commodity it directly sells to the U.S. plaintiff. *Id.*

12 The third decision, *In re TFT-LCD (Flat Panel) Antitrust Litigation*, 822 F. Supp. 2d
13 953 (N.D. Cal. 2011), is based on a reading of “direct” that the Ninth Circuit has rejected.
14 *Compare* 822 F. Supp. 2d at 964 (permitting indirect purchaser claims under state law
15 because “an effect does not become ‘indirect’ simply because the American OEMs use a
16 complex manufacturing process,” so long as “the nature of the effect does not change in any
17 substantial way”), *with Hsiung*, 758 F.3d at 1093-94 (finding that where components move
18 through various supply chains before being brought here in finished products, there is “a
19 significant question regarding whether the effects were sufficiently direct to uphold a
20 verdict” and declining to apply the exception). If Judge Illston’s logic were the law, each
21 state could authorize plaintiffs to sue a component manufacturer located anywhere in the
22 world, simply because a product utilizing the component eventually wound up in the state.
23 Such a rule would “enormously increase the global reach” of U.S. antitrust law, “creating
24 friction with many foreign countries” and “resentment at the apparent effort of the United
25 States [plaintiff] to act as the world’s competition police officer, a primary concern
26 motivating the [FTAIA].” *Motorola*, 2015 WL 137907, at *9 (internal quotations omitted).

27 **Third**, Plaintiffs refer to the “importance” of an “intended” or “targeted” U.S. impact.
28 Opp’n at 20 & n.47. But *Hsiung* mentioned intent only in reference to *Hartford Fire’s*

1 “substantial and intended effects” test, which is “displaced” where the domestic injury
 2 exception applies. *Hsiung*, 758 F.3d at 1081-84 (discussing *Hartford Fire Ins. v. California*,
 3 509 U.S. 764 (1993)). (The Seventh Circuit has stated that the *Hartford Fire* test must be
 4 met where the import commerce exclusion applies. *Minn-Chem*, 683 F.3d at 855.) *Fond du*
 5 *Lac*, which has been abrogated by *Motorola*, relied on just two, inapposite decisions: (1)
 6 *Rivendell Forest Prods., Ltd. v. Canadian Forest Prods., Ltd.*, 810 F. Supp. 1116, 1119 (D.
 7 Colo. 1993) (assuming that the exception could be met but dismissing on comity grounds);
 8 and (2) *SRAM*, 2010 WL 5477313, at *6-7 (holding only that direct, U.S. purchases met the
 9 exception). *Fond du Lac*, 795 F. Supp. 2d at 851-52. The remaining decisions are also
 10 inapposite. See *In re Automotive*, 2014 WL 4209588, at *7 (discussing “intended effects” in
 11 reference to *Minn-Chem*’s analysis of the separate test adopted in *United States v. Aluminum*
 12 *Co. of Am.*, 148 F.2d 416 (2d Cir. 1945)); *Vitamin C*, 904 F. Supp. 2d at 319 (involving
 13 claims limited to goods “that defendants shipped . . . directly to the United States”).

14 **Fourth**, Plaintiffs wrongly state that setting “benchmark” prices or having a high
 15 market share meets the exception. Opp’n at 21 & nn.51-52. The “benchmark prices” in
 16 *Minn-Chem* involved cartelized, foreign prices of a commodity that the cartel “almost
 17 immediately” applied to its sales of the commodity to U.S. purchasers: not component prices
 18 set abroad that allegedly influenced prices of products that independent firms built abroad
 19 and, after being re-sold in multiple supply chains over a lengthy period of time, were
 20 eventually sold by such firms here at prices they independently set. 683 F.3d at 858-59.

21 Plaintiffs’ citation to yet another *LCD* decision, involving claims by Best Buy against
 22 certain Toshiba Defendants and others, is off base. In *In re TFT-LCD (Flat Panel) Antitrust*
 23 *Litigation*, MDL No. 1827, 2013 WL 6174683, at *5-6 (N.D. Cal. Nov. 20, 2013), a jury
 24 found one admitted conspirator liable for participating in an LCD panel conspiracy, but
 25 exonerated the Toshiba Defendants. Plaintiffs argue that Judge Illston held that the domestic
 26 injury exception applied due to the defendants’ 90% market share and direct importation of
 27 billions of dollars in goods. Opp’n at 21 n.52. Instead, the jury there unanimously found
 28 that, notwithstanding such facts, the conspiracy had no “direct, substantial and reasonably

1 foreseeable effect on trade or commerce in the United States.” *In re TFT-LCD*, 2013 WL
2 6174683, at *5-6. Judge Illston referenced imports only because the jury separately found
3 that the direct imports satisfied the “import commerce exclusion” and, consequently, Best
4 Buy also had to prove substantial intended effects as required by *Hartford Fire*. *Id.* at *4-6.

5 **Fifth**, Plaintiffs state that Defendants have conceded the “substantial” and “reasonably
6 foreseeable” elements of the exception. Opp’n at 19 n.45. Defendants have done no such
7 thing. Plaintiffs must prove these elements as to *all* purchases for which they seek damages
8 and cannot meet this burden. For example, [REDACTED]

9 [REDACTED]. Decl.
10 of Lucius B. Lau, dated November 7, 2014, Ex. B at 39 & nn.134-36 (Expert Report of Janet
11 S. Netz, Ph.D., April 15, 2014), ECF No. 3005-8. [REDACTED]

12 [REDACTED]. This is not a “substantial”
13 effect on the TV’s price, but rather is remarkably similar to what Judge Posner described as a
14 “tiny” 1.33% price increase implied by a 20% overcharge on LCD panels in cellphones.
15 *Motorola*, 2015 WL 137907, at *5-6. Moreover, it is not “reasonably foreseeable” that a
16 small change in the cost of a single component (usually accounting for less than half of the
17 component costs, to say nothing of the fully-allocated cost) would be passed through or result
18 in a downstream price increase at a retail store halfway around the world.

19 **Sixth**, and finally, Plaintiffs offer no evidence to suggest that “direct, substantial, and
20 reasonably foreseeable” domestic effects of Defendants’ foreign CRT sales “give[] rise to”
21 the Foreign Commerce Claims. Although Plaintiffs contend that the alleged cartel had
22 domestic features like U.S. negotiations, market-monitoring and knowledge that CRTs sold
23 abroad may arrive here (Opp’n at 20-21), they neither argue that such features constitute
24 “effects” on domestic commerce, nor demonstrate that these features increased prices of CRT
25 Products imported by independent firms. At most, this argument suggests that the alleged
26 cartel involved U.S. *conduct*, not U.S. *effects* that gave rise to Plaintiffs’ alleged injuries at
27 issue in their Foreign Commerce Claims. Instead, what allegedly caused such harm was “the
28 cartel-engendered price increase in the components and in the price of [CRT Products] that

1 incorporated them [which] occurred entirely in foreign commerce.” *Motorola*, 2015 WL
2 137907, at *3. Plaintiffs’ purported harm is thus derivative of effects in foreign commerce,
3 not — as the FTAIA requires — any effects in domestic or import commerce. *See id.* at *5.

4 The “gives rise to” prong requires that U.S. effects proximately cause harm giving rise
5 to Plaintiffs’ Foreign Commerce Claims — not that foreign harm suffered by foreign
6 purchasers eventually causes domestic effects. *See In re Dynamic Random Access Memory*
7 *(DRAM) Antitrust Litig.*, 546 F.3d 981, 987 (9th Cir. 2008); *see also Lotes*, 753 F.3d at 414
8 (noting that if foreign injury causes U.S. effects the exception does not apply because “the
9 direction of causation runs the wrong way”). Simply put, Plaintiffs have not shown that any
10 U.S. features of the alleged cartel proximately caused the harm allegedly at issue.

11 Plaintiffs next reiterate their contention that the FTAIA was meant to limit only the
12 ability of foreign plaintiffs to sue. Opp’n at 24. But the cases they cite to support this
13 argument are inapposite for the reasons stated previously. And, as noted above, Plaintiffs are
14 incorrect because the FTAIA focuses on “transactions, not on the identity or nationality of
15 the parties.” Philip E. Areeda & Herbert Hovenkamp, *Antitrust Law* ¶ 272i1 (2013 ed.).

16 As a last-ditch effort, Plaintiffs argue that the proximate cause inquiry raises “fact
17 issues for trial,” Opp’n at 25, citing a decision by Judge Illston in which she refused to grant
18 an appeal of her order denying summary judgment in the *Motorola LCD* action. *In re TFT-*
19 *LCD (Flat Panel) Antitrust Litig.*, MDL No. 1827, 2012 WL 4513866, at *1 (N.D. Cal. Oct.
20 1, 2012). As this Court is aware, the Seventh Circuit has now confirmed that Judge Illston’s
21 summary judgment order was incorrect and affirmed the dismissal of Motorola’s claims
22 based on U.S. purchases of cellphones containing LCD panels first sold by the defendants
23 abroad. *Motorola*, 2015 WL 137907. Just as in *Motorola*, Plaintiffs can identify no genuine
24 issue of material fact as to whether their Foreign Commerce Claims arise from any direct,
25 substantial and reasonably foreseeable domestic effect of Defendants’ foreign CRT sales.

26 **III. CONCLUSION**

27 For these reasons, Defendants’ motion for summary judgment should be granted and
28 the Court should dismiss Plaintiffs’ Foreign Commerce Claims.

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Dated: January 23, 2015

Respectfully submitted,

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On January 23, 2015, I caused a copy of “DEFENDANTS’ REPLY MEMORANDUM IN SUPPORT OF MOTION FOR PARTIAL SUMMARY JUDGMENT ON PLAINTIFFS’ INDIRECT PURCHASER CLAIMS BASED ON FOREIGN SALES” to be electronically filed via the Court’s Electronic Case Filing System, which constitutes service in this action pursuant to the Court’s order of September 29, 2008.

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